



SECRETARY OF THE ARMY  
WASHINGTON  
08 DEC 2015

MEMORANDUM FOR SEE DISTRIBUTION

SUBJECT: Army Directive 2015-42 (Army Contingency Basing Policy)

1. References. A complete list of references is at the enclosure.
2. Purpose. This directive establishes policy and desired outcomes and assigns responsibilities for achieving effectiveness, efficiency and resiliency at Army contingency bases. It updates and replaces reference a.
3. Applicability. This policy applies to all Army contingency basing activities outside the United States. Contingency bases are evolving locations that support military operations by deployed units and provide the necessary support and services for sustained operations. Although not permanent bases or installations, the longer the duration of the supported operation, the more the contingency base requires facilities and services similar to main operating bases or permanent installations (such as enhanced infrastructure). A contingency base generally has a defined perimeter and established access controls.
4. Policy. Army contingency basing is a critical enabler for a range of military operational capabilities. Army contingency bases will provide the greatest operational benefit as expeditionary projection platforms by enabling mission commanders to concentrate their efforts to employ combat power. Army policy is to:
  - a. develop and document contingency base management responsibilities and procedures that provide continuity and reduce the burden on uniformed mission personnel;
  - b. develop procedures that enable the estimation, prioritization and management of resources and ensure their accountability, stewardship and auditability throughout the life-cycle of a contingency base;
  - c. promote reliable, scalable and secure sites and services that support joint, interagency, intergovernmental and multinational interoperability;
  - d. establish common standards throughout the contingency basing life cycle (planning, design, construction and services) and establish standards for funding, sustainment, equipment, environment, safety and health, quality of life, base operations and base transition or closure;
  - e. minimize the logistics footprint through optimized delivery of materiel solutions, contracting practices and services;

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f. integrate comprehensive risk management for security, emergency management, environment, safety and health effects to enhance Soldier effectiveness;

g. increase sustainability practices that optimize energy and water use and minimize waste streams;

h. provide for a trained and ready Total Army Force able to execute the contingency basing mission; and

i. minimize adverse effects on local populations and cultural resources.

5. Responsibilities. Construe all assignments in this policy in accordance with reference b and in the context of Army transformation and force structure updates that have reduced military expertise available to Army units for planning, establishing, managing, sustaining and transitioning a contingency base throughout its life cycle.

a. Assistant Secretary of the Army (Acquisition, Logistics and Technology) (ASA (ALT)). The ASA (ALT) will provide oversight and establish acquisition policy and guidance for Army contingency basing, to include supervising the development, coordination and implementation of policy and programs for the Army's materiel-related basing and security cooperation activities.

b. Assistant Secretary of the Army (Financial Management and Comptroller) (ASA (FM&C)). The ASA (FM&C) will:

(1) oversee and establish internal Army policy for the request and use of funding in accordance with applicable fiscal law and external guidance;

(2) collect and review contingency funding requirements from affected commands in accordance with Office of Management and Budget (OMB) and Office of the Secretary of Defense (OSD) guidance;

(3) develop, in conjunction with the Army Staff (ARSTAF) proponent, the funding request and justification for submission to OSD, OMB and Congress;

(4) distribute appropriated funds to affected commands, who will report to Congress on use of the funds, as required; and

(5) oversee and provide guidance for cost-benefit analyses in support of contingency basing programs and initiatives.

c. Assistant Secretary of the Army (Installations, Energy and Environment) (ASA (IE&E)). The ASA (IE&E) will serve as the Secretariat lead to provide oversight and establish policy and strategic guidance for Army contingency basing, including

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environment, safety and health policies as identified in reference c, and interface with other Services, OSD and other agencies regarding contingency basing issues.

d. Assistant Secretary of the Army (Manpower and Reserve Affairs) (ASA (M&RA)). The ASA (M&RA) will provide strategic guidance for policies related to contingency basing and supervise plans and programs for Army workforce, readiness, force management and health affairs matters the ARSTAF executes for contingency basing matters involving military, Department of the Army (DA) Civilian and contractor personnel.

e. General Counsel. The General Counsel will:

(1) provide legal advice to the Secretariat in all matters as they relate to contingency basing, including determining the DA position on any legal question or procedure and providing final Army legal clearance on all legislative proposals;

(2) serve as the point of contact for all contingency basing legal matters between the Army and Department of Defense Offices of General Counsel and the general counsel offices of other Services and Federal agencies; and

(3) take final action on claims filed against the Army under the Military Claims Act and Foreign Claims Act.

f. Chief Information Officer/G-6. The Chief Information Officer/G-6 will:

(1) advise the Secretariat and ARSTAF on information and signal operations, force structure, equipping and employment of signal forces;

(2) assess how information management-related strategy, policies, plans, services and programs will affect the warfighter;

(3) advocate for and monitor the implementation of information management requirements on behalf of the warfighter;

(4) provide policy and guidance for the Army's communications needs; and

(5) resource the Army's enterprise network infrastructure and assigned coalition networks.

g. The Auditor General. The Auditor General will:

(1) set audit policy and provide internal audit services for all levels and functions throughout DA; and

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(2) consult with and assist Principal Officials, leaders and managers in Headquarters, Department of the Army (HQDA) and other Army agencies, commands and organization on all audit matters.

h. Army Deputy Chief of Staff (DCS), G-1. The DCS, G-1 will determine appropriate military manning levels and personnel policies for contingency basing after the Army DCS, G-3/5/7 determines the structure and HQDA sourcing policies for units.

i. Army Deputy Chief of Staff, G-2. The DCS, G-2 will advise on Army personnel security policies and procedures for Army contingency basing protection matters and support the Army DCS, G-4 with subject matter expertise (SME) in the development of an Army regulation governing contingency basing. The Army DCS, G-2 will provide policy, guidance and resourcing for the Top Secret/sensitive compartmented information layer and assigned coalition intelligence networks.

j. Army Deputy Chief of Staff, G-3/5/7. The DCS, G-3/5/7 will support Army contingency basing by:

(1) assessing and coordinating support to combatant commanders; developing and implementing global force management plans and policy to provide combatant commanders with prompt, sustained and dominant land power across the spectrum of operations; and developing policies for performing all mobilization functions;

(2) supporting and coordinating with the Under Secretary of the Army in advising the Secretary of the Army on strategy, resourcing, programming and the alignment of these functions as it relates to contingency basing;

(3) coordinating with the DCS, G-4 and Office of the Provost Marshal General to develop and coordinate Army protection efforts for contingency basing, including critical infrastructure risk management, antiterrorism and emergency management, and to coordinate and integrate implementation of the Army Protection Program (reference d);

(4) validating, approving and prioritizing force structure and materiel for contingency basing to ensure the applicability of the Total Army to the national strategy and the incorporation of current and future Army strategy, planning guidance, operations and policy into force development requirements;

(5) contributing, in coordination with the DCS, G-4, to the development of policy for base camp mission command, manning and training (reference c);

(6) assisting the ASA (IE&E) and DCS, G-4 in supporting contingency basing functions related to multinational force interoperability; and

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(7) supporting the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

k. Army Deputy Chief of Staff, G-4. The DCS, G-4 will serve as the ARSTAF lead integrator and support the ASA (IE&E) efforts to synchronize, monitor and report on Army programs and activities and to promulgate policies. Specifically, the DCS, G-4 will:

(1) lead, in coordination with the ASA (IE&E), the development of an Army regulation governing contingency basing to address and close remaining policy gaps identified (reference c);

(2) support the U.S. Army Maneuver Support Center of Excellence update (reference f); and

(3) ensure changes to policy and guidance are coordinated with the Maneuver Support Center of Excellence as the U.S. Army Training and Doctrine Command (TRADOC) Capabilities Manager (reference e).

l. Army Deputy Chief of Staff, G-8. The DCS, G-8 will:

(1) manage the programming phase of the Planning, Programming, Budget and Execution System to facilitate the development and defense of contingency basing requirements in the Army Program and the Future Years Defense Program (reference c); and

(2) support the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

m. Director, Army National Guard. The Director will facilitate and coordinate with other HQDA Principal Officials on the development of departmental policies and programs for mobilizing and employing the Army National Guard as part of the Army's operational force to meet contingency basing requirements.

n. Chief, Army Reserve. The Chief will facilitate and coordinate with other HQDA Principal Officials on the development of departmental policies and programs for mobilizing and employing the U.S. Army Reserve as part of the operational force to meet contingency basing requirements.

o. Chief of Engineers. The Chief of Engineers will:

(1) formulate, in coordination with the ASA (IE&E), real estate, engineering and construction policy for contingency basing requirements;

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(2) serve as the proponent for reference g; oversee and provide guidance to U.S. Army Corps of Engineers for execution; coordinate standard designs with the DCS, G-4 and the Assistant Chief of Staff for Installation Management (ACSIM) to ensure construction interoperability with contracted construction services; and coordinate Unified Facilities Criteria Construction Standards and ensure integration into standard designs and specifications;

(3) coordinate with the DCS, G-4 and TRADOC Capabilities Manager for contingency basing to ensure base camp planning, design and construction policy fully addresses all identified gaps (reference c);

(4) supervise activities of the Corps of Engineers to maintain standards for contingency construction, including engineer designs and planning guides for facilities and utilities; execute base camp establishment and disestablishment through coordination with Army Commands, Army Service Component Commands and other Services and agencies, as appropriate; and provide expeditionary engineering capability to develop base camp plans, acquire real estate rights and manage design and construction; and

(5) support the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

p. The Surgeon General. The Surgeon General will:

(1) provide advice and assistance to the Secretariat and ARSTAF as it relates to contingency basing for matters regarding medical and preventive health policy, medical force structure and equipping, force development, medical research and development, medical training and education and medical military construction;

(2) support the DCS, G-3/5/7 with SME relating to public health emergency management equities in emergency management planning; and

(3) support the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

q. Assistant Chief of Staff for Installation Management. The ACSIM will, in coordination with the ASA (IE&E) and DCS, G-4, contribute to the development of standards for contingency base operations, including compliance with environmental requirements and energy efficiency, and coordinate the development, implementation and evaluation of policies, plans and strategies for military facilities' investment requirements. The ACSIM will:

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(1) contribute to the development of contingency base management policy and doctrine and the development of military occupational specialties/additional skills identifiers, producing training programs for contingency basing management staff roles;

(2) support professional development of contingency base garrison commanders and staff in accordance with Force 2025;

(3) provide reachback advisory resources through landholding commands;

(4) provide oversight and assist landholding commands with real property accountability and reporting for specified Army lead contingency bases; and

(5) support the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

r. The Judge Advocate General. The Judge Advocate General will:

(1) provide legal advice to the Chief of Staff, Army and the ARSTAF in all matters as they relate to contingency basing, including environmental law; contract, fiscal and tax law; international law, to include acting as the Army single office of record for international agreements and serving as the Army proponent for review of the legality of weapons under international law; and matters concerning the worldwide deployment of Army forces; and

(2) support the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

s. The Chief of Chaplains. The Chief of Chaplains will advise the Chief of Staff, Army and the ARSTAF on all matters of religion, morals and morale as they pertain to contingency basing, including the provision of religious support, supplies, equipment and facilities needed for the religious support mission in support of resiliency efforts, as well as the effect of indigenous religions on contingency basing.

t. The Provost Marshal General. The Provost Marshal General will support the ASA (M&RA) and DCS, G-3/5/7 in the coordination and execution of Army protection efforts. The Provost Marshal General will:

(1) provide antiterrorism and physical security policy and programming support for contingency bases to the ASA (IE&E);

(2) provide law enforcement advice and assistance in support of contingency base operations to the Secretariat, ARSTAF and Army Service Component Commands; and

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(3) support the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

u. The Director of Army Safety. The Director of Army Safety will provide safety and occupational health advice to the Secretariat and ARSTAF in all matters as it relates to contingency basing. The Director will also support the DCS, G-4 with SME in the development of an Army regulation governing contingency basing.

6. Governance. To further institutionalize Army contingency basing, I direct the ASA (IE&E) and DCS, G-4 to establish two-star level governance to:

a. initiate immediately and oversee the development of an Army regulation for contingency basing for publication not later than 1 October 2017, and

b. provide a report recommending a long-term ARSTAF proponent for contingency basing no later than the second quarter of fiscal year 2016.

7. Coordination. The ASA (IE&E) is the Secretariat lead for this directive. All Army Secretariat and ARSTAF offices will participate in this effort, identify a lead action officer for contingency basing and provide point of contact information to the DCS, G-4 within 14 days of the date of this directive. Further, all Secretariat and ARSTAF offices will coordinate with the ASA (IE&E); DCS, G-4; and other necessary HQDA Principal Officials on any changes to policy, guidance and regulations that may affect Army contingency basing.

8. Rescission. This directive is rescinded upon publication of the new Army regulation on contingency basing.

Encl

  
ERIC K. FANNING  
Acting

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CF:

Director, Army National Guard  
Director of Business Transformation  
Commander, Eighth Army  
Commander, U.S. Army Cyber Command

## REFERENCES

- a. Memorandum, Under Secretary of the Army/Vice Chief of Staff of the Army, 1 June 2011, subject: Army Policy for Establishing, Managing, and Transitioning Contingency Bases.
- b. General Orders No. 2012-01 (Assignment of Functions and Responsibilities Within Headquarters, Department of Army), 11 June 2012.
- c. Memorandum, DAMO-CIC, 25 Jun 2013, subject: Approval of the Base Camp Strategic Integration (BCSI) DOTmLPF-P Integrated Capabilities Recommendations (DICR).
- d. Army Regulation 525-2 (The Army Protection Program), 8 December 2014.
- e. Army Regulation 5-22 (The Army Force Modernization Proponent System), 28 October 2015.
- f. Army Technical Publication 3-37.10 (Base Camps), 26 April 2013.
- g. Army Regulation 415-16 (Army Facilities Components System), 17 March 1989.
- h. Department of Defense Directive 3000.10 (Contingency Basing Outside the United States), January 10, 2013.
- i. U.S. Army Energy Security and Sustainability (ES<sup>2</sup>) Strategy, 1 May 2015.
- j. U.S. Army Training and Doctrine Command Pamphlet 525.3-1 (The U.S. Army Operating Concept: Win in a Complex World 2020-2040), 1 October 2014.
- k. Army Strategic Guidance for Security Cooperation, August 2014.
- l. Memorandum, Secretary of the Army, 30 April 2013, subject: Army Operational Energy Policy.
- m. Memorandum, SAFM-BU, 12 Nov 2015, subject: Department of the Army Financial Management Guidance for Contingency Operations.
- n. Memorandum, DAMO-SSP, 13 DEC 2010, subject: Army Force Modernization Proponent for Army Base Camps.